

DEPARTMENT OF DEFENSE
Headquarters Joint Task Force Andrew
FEMA DFO, P.O. Box 4022
Miami, Florida 33159-4022

JTFA-CG

14 SEP 92

MEMORANDUM FOR: SEE DISTRIBUTION

SUBJECT: Letter of Transmittal - OPERATIONS PLAN GOLD

OPERATION DESCRIPTION. This OPLAN defines the mission, tasks, and responsibilities of all DOD elements currently OPCON to JTF ANDREW as they begin transition of disaster relief responsibilities from DOD agencies to other Non-DOD governmental agencies, and begin subsequent disengagement.

a. The reference maps for this OPLAN are Series 25080, U.S. Geological Survey, Scale 1:24,000; Metropolitan Miami, Dade County, FL, DOLPH COUNTY; and Miami, FL item 111710456, Rand McNally.

b. Current operations are dictated by directions contained in JTF ANDREW OPORD 729AN-2.

c. Planning is based on draft CINCFOR CONPLAN ANDREW, Federal Response Plan, Executive Order 126565, DOD Directive 3025.1, AR 500-60, AFR 355-1, and OPNAVINST 3040.16B.



SAMUEL E. EBBESEN
Lieutenant General, USA
Joint Task Force Commander

JTFA-CG

SUBJECT: Letter of Transmittal - OPERATIONS PLAN GOLD

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JTF ANDREW OPERATIONS PLAN GOLD

1. SITUATION.

a. General.

(1) The destruction and suffering caused by the passage of HURRICANE ANDREW have been mitigated to a great degree by the combined efforts of governmental and civilian relief agencies. There is still much work to be done. DOD involvement, however, is expected to diminish over time as civilian efforts increase.

(2) JTF ANDREW is executing disaster relief operations as directed by CINCFOR in coordination with the Federal Emergency Management Agency (FEMA) and other federal, state, and local agencies. JTF support is currently confined to South Florida, specifically Dade, Monroe, Broward, and Collier Counties. DOD support activities will diminish and finally cease as the focus of operations transitions from relief to recovery. During recovery, civilian agencies (federal, state, and local) will provide the primary support, along with the U.S. Army Corps of Engineers.

(3) Lessons learned from previous humanitarian relief operations demonstrate the need for detailed planning to ensure continuity of support during transition of operations from DOD to civilian agencies.

b. On Going Actions. The focus of attention for DOD remains the employment of forces and resources to provide humanitarian relief.

c. Enemy. N/A.

d. Friendly.

(1) CINCFOR executes operations to complete specified relief projects and to transition other disaster relief activities in South Florida to civil governmental authorities. CINCFOR provides, as required, DOD support to other Federal agencies in accordance with the Federal Response Plan (FRP). When directed by the DOD Executive Agent, CINCFOR redeploys forces to assigned stations. CINCFOR's priority of redeployment is to elements of the Crisis Response Force (CRF). Currently, there are no other military forces scheduled to be introduced into Florida unless CRF elements are withdrawn prematurely in response to a crisis elsewhere. Also, there is currently no plan to call up any Reserve Forces.

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JTF ANDREW OPERATIONS PLAN GOLD

(2) The Federal Emergency Management Agency (FEMA) is responsible for planning and coordinating Federal response.

(3) The Federal Coordinating Officer (FCO) is the on-scene individual responsible for federal efforts. The FCO will coordinate with the State Coordinating Officer on disaster relief operations.

(4) The State of Florida and Dade County governments have primary responsibility for disaster response, with the federal government providing assistance as necessary. The state has a State Coordinating Officer (SCO) who is coordinating directly with the FCO.

(5) DOD is assisting the federal support effort in coordination with FEMA. The Department of the Army's Director of Military Support (DOMS) is the DOD executive agent with overall responsibility for providing military assistance to civil authorities on behalf of the SECDEF.

(6) USCINCLANT, USCINCTRANS, and USCINCSOC develop supporting plans.

(7) U.S. Army Corps of Engineers will continue to execute relief assistance missions IAW public law.

e. Attachments and detachments. See ANNEX A (TASK ORGANIZATION).

f. Assumptions.

(1) All planning for JTF ANDREW must be coordinated thoroughly with the FCO, FEMA.

(2) Disengagement of XVIII Airborne Corps units of the Crisis Response Force has high priority.

g. Legal Considerations. JTF ANDREW will continue to conduct disaster relief operations as authorized by statutory and/or regulatory authority.

JTF ANDREW OPERATIONS PLAN GOLD

2. MISSION.

When directed, JTF ANDREW redeploys the main elements of the Crisis Response Force; continues to transition humanitarian assistance in South Florida from DOD to other governmental agencies, in coordination with FCO, FEMA; and ensures continuity to the relief effort. Be prepared to receive additional forces to back fill transitioning units. On order, redeploy remainder of JTF ANDREW.

3. EXECUTION.

a. Concept of Operations. JTF conducts transition of humanitarian assistance to other governmental agencies and disengages forces in accordance with a schedule determined by the JTF Commander. This is conducted in two phases:

(1) Phase I: JTF component commanders continue to support humanitarian efforts in South Florida, prioritizing efforts to fulfill disaster relief requirements. Initially, functional requirements are completed and/or geographical areas are revitalized and responsibilities for disaster relief are turned over to non-DOD governmental agencies. Then, in coordination with appropriate civilian authorities, and upon approval of JTF Commander, component commanders may disengage from relief efforts in those functional and/or geographical areas and take steps to reposition subordinate elements within the AOR or redeploy to home station.

(2) Phase II: At the direction of JTF Commander, DOD forces will begin redeployment. Redeployment priority is to ARFOR, MARFOR, NAVFOR, AFFOR, and JTF HQ, in that order, however, components may end up deploying concurrently. Upon notification to commence redeployment, Commander ARFOR begins redeployment of critical XVIII Airborne Corps units, leaving sufficient forces to continue the ARFOR mission under command of Commander 10MD(LI), who assumes role of Commander ARFOR. On order, MARFOR is released from OPCON of ARFOR. On order, components are released from OPCON of JTF. Upon release of OPCON of all components, in coordination with appropriate governmental authorities, and upon approval of CINCFOR, JTF ANDREW is disestablished.

b. Tasks.

(1) ARFOR, NAVFOR, AFFOR, MARFOR, and USAMC Element will prepare and provide copies of supporting plans.

JTF ANDREW OPERATIONS PLAN GOLD

(2) Identify current FEMA missions being supported by each component commander, specific responsibilities to be transferred, and the concept to complete or transition each FEMA mission. ANNEX C (TRANSITION) to this OPLAN provides the overall transition plan for JTF Andrew.

(3) Identify those units, either by function, type, or task grouping, which will have completed all required FEMA tasks; an appropriate time for a declaration of complete transition of functions or control of geographical areas for those units; and a time when these units will be ready for redeployment. Indicate any expected residual DOD responsibility afterward.

(4) Identify any requirements for back fill of capabilities in theater in the event that those CRF units in theater are called out on short notice. Do not, however, source additional routine, nonemergency backfill with CRF or CFP units.

(5) Provide for continuing self support and orderly replacement and/or redeployment of DOD forces and assets.

c. Coordinating Instructions.

(1) Ensure relief operations continue without interruption during the rotation or transition.

(2) Keep changes in level and quality of military support transparent to the public as other agencies assume responsibility. Do not allow any perception of degradation in support.

(3) Consider all levels of government when planning transition.

(4) Priorities for component redeployment will be determined by component commanders, subject to approval of JTF Commander.

(5) Any backfilled units will ensure sufficient time to turn over responsibilities to replacement units to ensure no degradation in services.

(6) Release of information pertaining to this operation is not authorized until CINCFOR Public Affairs Plan is submitted to DOMS and approved.

(7) This OPLAN is effective for planning upon receipt and for execution on order.

JTF ANDREW OPERATIONS PLAN GOLD

d. Funding/Finance Accounting. See APPENDIX 5 (FINANCE ACCOUNTING) to ANNEX C (TRANSITION). Capture all costs related to this operation and forward through parent services and agencies. Current reimbursement procedures remain in effect until conclusion of this operation. Tasked agencies and installations will prepare SF1080 billings with the FEMA Control Number and FEMA Mission Tasking Numbers. Second U.S. Army will consolidate bills for all Services and Agencies and forward to FEMA.

4. ADMINISTRATION AND LOGISTICS.

a. Concept of Combat Service Support. See ANNEX D (LOGISTICS).

b. Materiel and Services. See APPENDIX 1 (CONCEPT OF LOGISTICS SUPPORT) to ANNEX D (LOGISTICS).

c. Medical Services. See APPENDIX 2 (MEDICAL SERVICES) to ANNEX D (LOGISTICS).

d. Civil Affairs. See ANNEX E (CIVIL AFFAIRS).

e. Miscellaneous.

5. COMMAND AND SIGNAL.

a. Command, Control, and Communications. See APPENDIX 2 (COMMUNICATIONS-ELECTRONICS) to ANNEX C (TRANSITION).

b. Command.

OBJECTIVE: The JTF must facilitate the transfer of essential public services to the control of civilian authorities as soon as possible, but we must not allow any degradation to the degree of support to civilian victims under the care of DOD nor to our soldiers, sailors, airmen, and marines. In this endeavor, success is attained by the reestablishment of the state and local authorities' ability to provide essential public services, leaving the civilian community with the knowledge that their DOD will respond quickly to their emergency needs and will not leave until the job is complete. I also want our service members to feel pride in their great contribution.

JTF ANDREW OPERATIONS PLAN GOLD

ACKNOWLEDGE:

EBBESEN
LTG

OFFICIAL:


KAUP
J5

ANNEXES:

- A - TASK ORGANIZATION
- B - AVIATION
- C - TRANSITION
 - 1 - TRANSITION CSS
 - 2 - COMMUNICATIONS-ELECTRONICS
 - 3 - CIVIL ENGINEERING
 - 4 - MEDICAL SERVICES
 - 5 - FINANCE ACCOUNTING
 - 6 - PERSONNEL
- D - LOGISTICS
 - 1 - CONCEPT OF LOGISTICS SUPPORT
 - 2 - MEDICAL SERVICES
 - 3 - TRANSPORTATION AND MOVEMENT CONTROL
 - 4 - CIVIL ENGINEERING
- E - CIVIL AFFAIRS
- F - PUBLIC AFFAIRS

TASK ORGANIZATION

AS OF: 080900R SEP 92

XVIII ABN CORPS

TF ALL AMERICAN

ASSAULT CP, 82D ABN DIV

TF FALCON

TF 27 (DS)

27TH EN BN (CBT) (ABN)

46TH ENGR BN (CBT HVY)

519TH MP BN (-) (DS)

CORPS SUPPORT GROUP (PROV) (DS)

530TH S&S BN

548TH S&S BN

ELEM 478 CA BN (-)

TF MOUNTAIN

10TH MTN DIV (LT) (-)

937TH ENGR GP (DS)

43D ENGR BN (CBT HVY)

841ST ENGR BN (CBT)(CORPS)

503D MP BN (-) (DS)

507TH CSG (-) (DS) (GS ARFOR)

7TH TRANS BN (-)

29TH TRANS BN (-)

260TH POL BN (-)

264TH CSB (-)

TASK ORGANIZATION (CONT)

AS OF: 080900R SEP 92

SPMAGTF (DS)
DET 478 CA BN (-)
18TH AVN BDE
159TH AVN GRP
1-159TH AVN BN (-)
2-159TH AVN BN (-)
1-58TH ATC (-)
7-101ST AVN BN (-)
229TH AVN GP
1-229TH AVN BN (-)
2-229TH AHB (-)
3-229TH AHB (-)
20TH ENGR BDE
92D ENGR BN (CBT HVY) (GS)
16TH MP BDE
118TH MP CO (GS)
35TH SIG BDE
50TH SIG BN
426TH SIG BN (-)
25TH SIG BN (-)

TASK ORGANIZATION (CONT)

AS OF: 080900R SEP 92

1ST COSCOM
 724TH MSB (-)
 330TH MCC
 2D MMC
 44TH MED BDE
 32D MEDSOM
 55TH MED GP
 28TH CSH
 675 OA DET
 676 OA DET
 261ST AREA SPT MED BN (-)
 61ST MED DET (SAN)
 155TH MED DET (SAN)
 226TH MED DET (SAN)
 926TH MED DET (SAN)
 486TH MED DET (ENT)
 714TH MED DET (ENT)
 73D MED DET (VS)
 248TH MED DET (VS)
 257TH MED DET (DS) (-)
 57TH MED CO (AA) (-)
 F/724TH MSB (-)

TASK ORGANIZATION (CONT)

AS OF: 080900R SEP 92

ELEM, 361 CA BDE
ELEM 96TH CA BN
1ST PSYOPS BN (-)
18TH PSG (-)
18TH CFG (-)
C/1-7 SFG (A)
HQ, SPECIAL TROOPS BN (-)
HHC, XVIII ABN CORPS (-)
A/50 SIG BN (-)
TM/B/261 AMSB

AMC TASK ORGANIZATION

80TH ORD BN (-) (OPCON)

226 SUPPLY & SERVICES CO

227 GENERAL SUPPLY CO

365 TRANS CO

533 TRANS CO

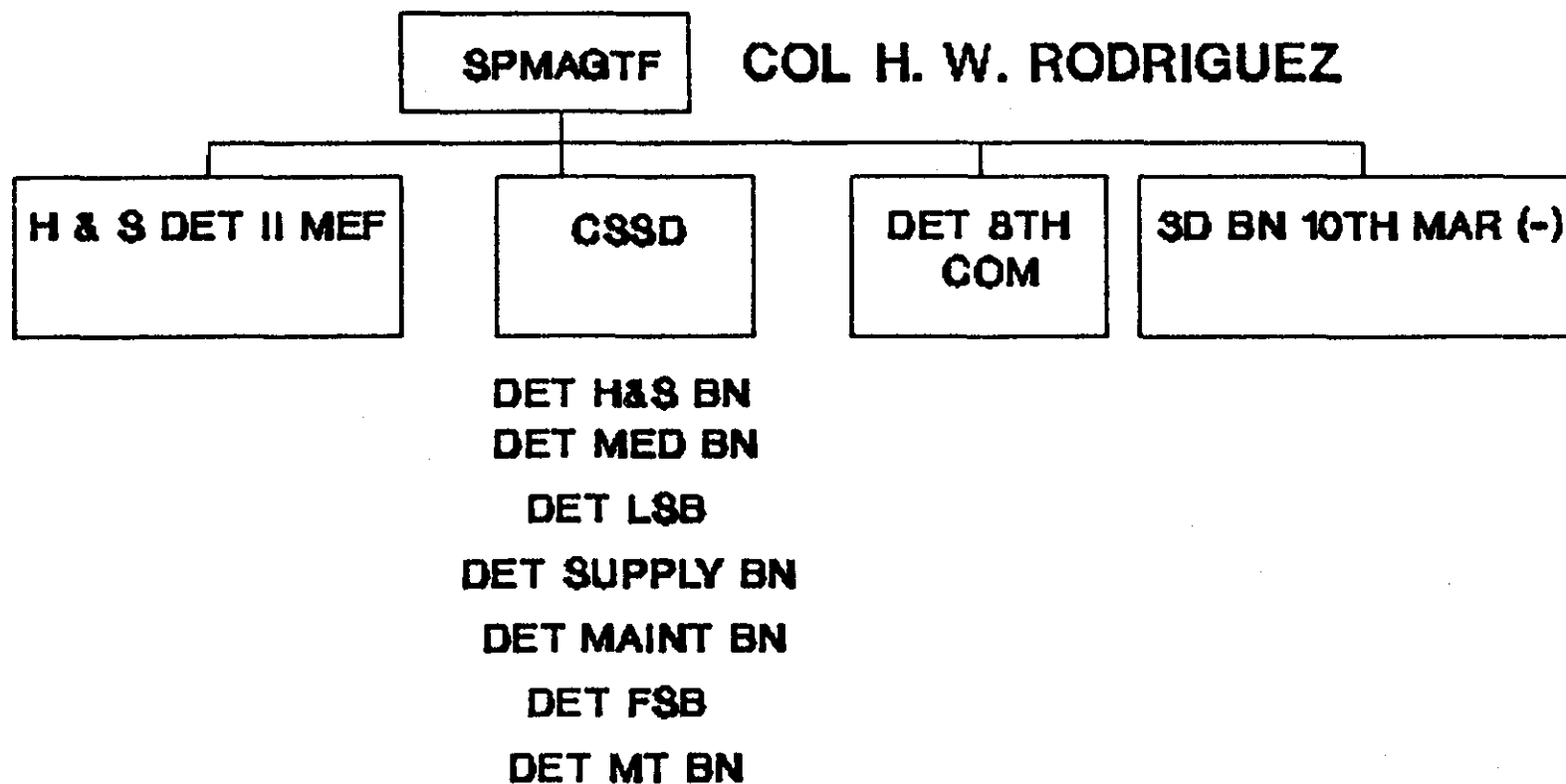
LAP (GS)

DLA (GS)

DEPOT COMMAND

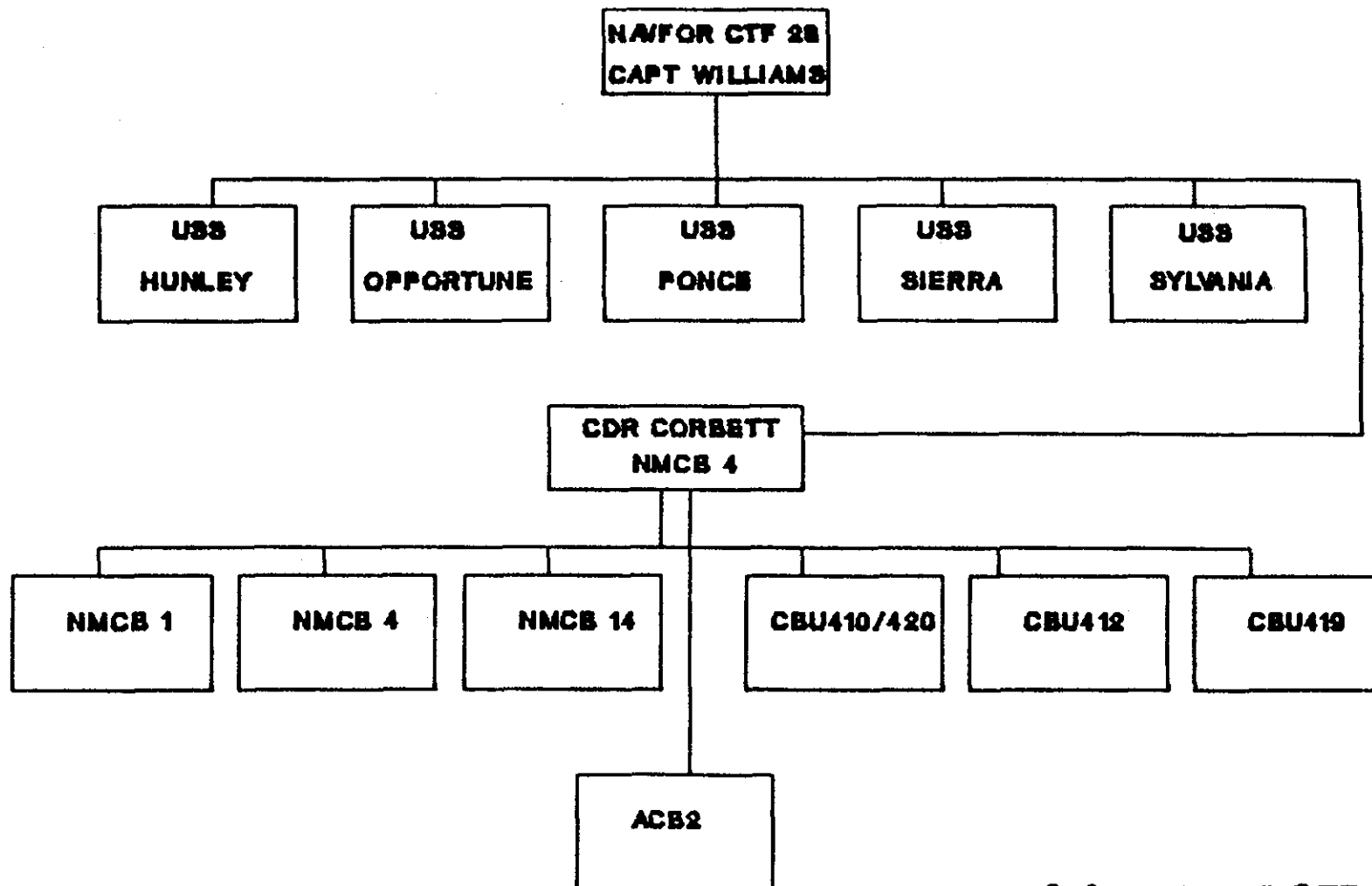
MARFOR

II MEF EXPEDITIONARY FORCE

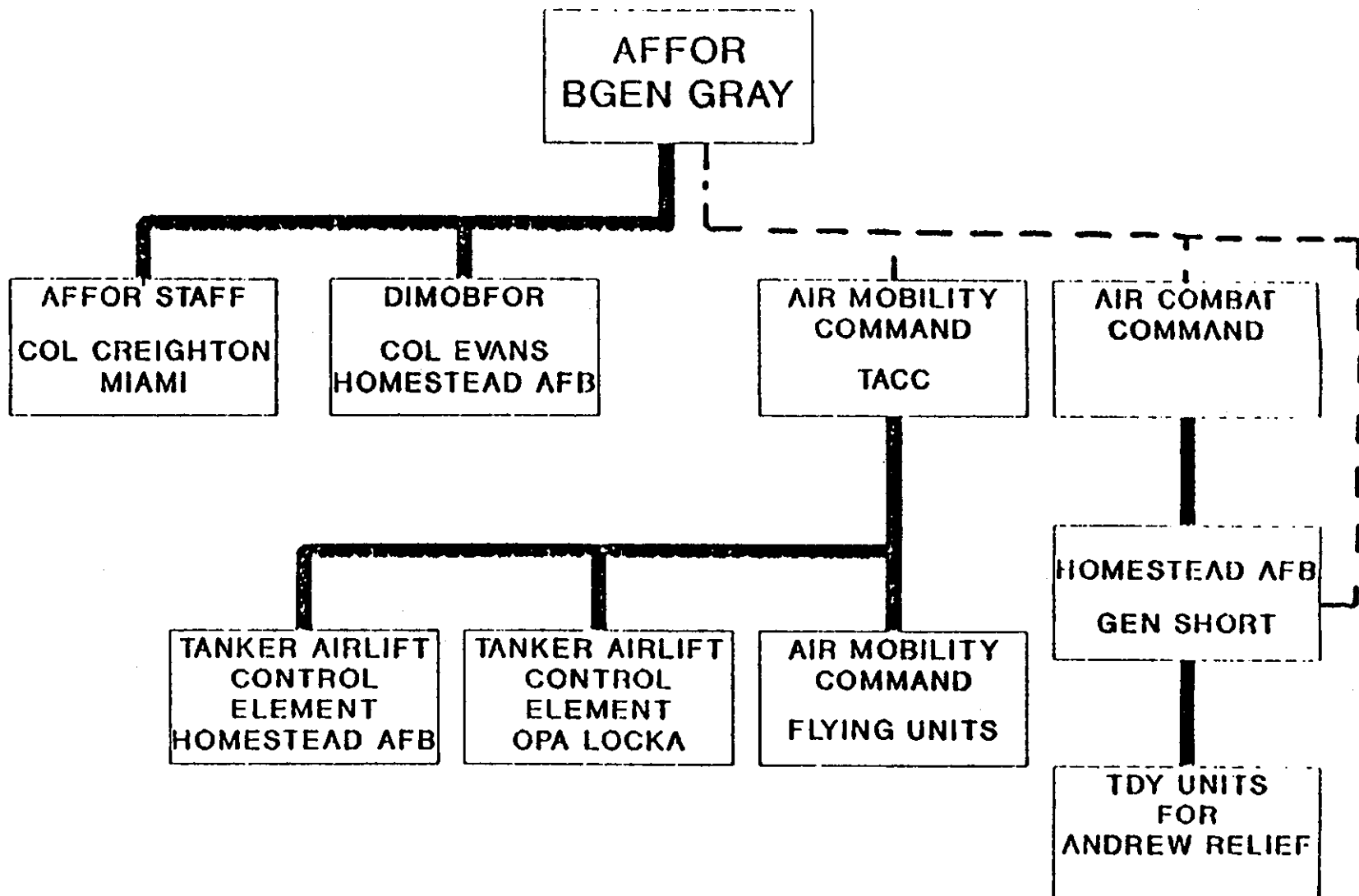


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NAFOR TASK ORGANIZATION



AS OF 070900 SEP 92



ANNEX B (AVIATION) TO JTF ANDREW OPLAN GOLD

1. SITUATION: Aviation forces continue to provide support to humanitarian relief operations in South Florida. The requirement for transporting life sustaining supplies by aircraft is declining rapidly as missions are being completed or assumed by other agencies/contractors. The reliance on aviation assets decreases daily as ground LOCs are reopened.

2. MISSION: JTF Andrew aviation forces conduct air operations in support of humanitarian relief effort. When directed, aviation units conduct force adjustments to align resources with revised mission requirements.

3. EXECUTION:

a. Concept of Operations: JTF Andrew aviation forces continue to support humanitarian relief operations and the JTF Commander and staff with aviation resources. Units in excess of mission requirements redeploy as ordered by Commander JTF Andrew.

b. Tasks to Subordinate Units:

(1) NAVFOR: Continue to provide dedicated H-3 support to FEMA.

(2) ARFOR:

(a) Continue to provide one dedicated UH-1 helicopter for FEMA request in support of the Office of the Assistant Secretary for Health.

(b) Continue to provide dedicated Executive Flight Detachment to support the Commander JTF at current strength and capability to include ramp control.

(c) Provide MEDEVAC in support of the JTF. (two (2) UH-60 aircraft).

(d) Continue to provide ATC services as required.

(e) Provide general support aviation of Humanitarian relief effort.

(f) In conjunction with the FAA, continue to provide updated rotary wing A2C2 air control procedures.

ANNEX B (AVIATION) TO JTF ANDREW OPERATIONS PLAN GOLD

c. Coordinating Instructions:

(1) Provide aviation status reports per JTF AVN FORM 102 as of 2400 hours daily to JTF J3 AVN Phone Number (305) 526-2637 FAX (305) 527-2727 or (305) 876-1785 by 0400 Hours daily.

(2) Provide information copy of all PRAMS and provide initial report within ONE hour after occurrences of precautionary landings, Class A, B, and C mishaps.

4. ADMINISTRATION AND LOGISTICS: See Basic OPLAN.

5. COMMAND AND SIGNAL: See Basic OPLAN.

ACKNOWLEDGE:

**EBBESEN
LTG**

OFFICIAL:

**HOUSE
J3**

ANNEX C (TRANSITION) TO JTF ANDREW OPERATIONS PLAN GOLD

1. **SITUATION.** Basic OPLAN.
2. **MISSION.** Basic OPLAN.
3. **EXECUTION.** Basic OPLAN.
4. **ADMINISTRATION AND LOGISTICS.** ANNEX D (LOGISTICS).
5. **COMMAND AND SIGNAL.** Basic OPLAN.

ACKNOWLEDGE:

**EBBESEN
LTG**

OFFICIAL:

**KAUP
J5**

APPENDICES:

- 1 - TRANSITION CSS
- 2 - COMMUNICATION-ELECTRONICS
- 3 - CIVIL ENGINEERING
- 4 - MEDICAL SERVICES
- 5 - FINANCE ACCOUNTING
- 6 - PERSONNEL

**APPENDIX 1 (TRANSITION CSS) TO ANNEX C (TRANSITION) TO JTF ANDREW
OPERATIONS PLAN GOLD**

1. SITUATION.

a. The transition of feeding and support operations to a follow on relief agency, and the successful transition of non-expendable property from DOD control to the corresponding civilian agency are key areas of concern. The transition of property is an action that must be monitored throughout the JTF AO.

b. Task Organization: See basic order

2. MISSION: To conduct a transition of feeding and support operations to a follow on agency that is transparent to civilian victims and to effect an orderly transfer of property to FEMA or a follow on relief agency that allows humanitarian support to continue uninterrupted.

3. EXECUTION.

a. Feeding Operations.

(1) J4 food services has published a statement of work (SOW) for a follow on relief agency to assume responsibility for all feeding locations. It is anticipated that current feeding sites will be suitable to the local municipal authorities, however the follow on relief agency must verify this with the authorities. Special emphasis will be placed on placing feeding operations with the existing Life Support Centers.

(2) The follow on relief agency will have the option to purchase the existing unprepared bulk subsistence. However, if they choose not to exercise this option the bulk subsistence on hand will be used to support JTF forces redeploying or will be shipped back to DPSC.

b. Transition of Property.

(1) The transition of property incorporates the return of non DOD property to FEMA (i.e., cellular telephones, computers, tv's, etc.), the transfer/loan of government property that is essential for relief operations to a follow on relief agency, and the return of DOD property to the proper agency. The property will be divided into two categories.

(a) Supplies and equipment which accompanied the unit from home station, plus DOD funded items pushed into the area of operations.

**APPENDIX 1 (TRANSITION CSS) TO ANNEX C (TRANSITION) TO JTF ANDREW
OPERATIONS PLAN GOLD**

(1) All attempts will be made to minimize the transfer/loan of this property to a follow on relief agency. However if it is essential to sustain the relief operation when no suitable substitute item is available, it may be transferred/loaned to a follow on relief agency. The approval authority for this action is Defense Coordination Officer (DCO) located in the Eastern Airlines building, MIA (bldg 11). Equipment loans which exceed 150 days will require HQDA approval. These requests will flow through the DCO to HQDA, attn: DAMO-ODS.

(2) When the property is transferred/loaned a copy of the transaction will be retained by the unit and a consolidated list of the items will be sent to the JTF Andrew J4/DCO. Units must indicate if the loss of equipment causes a readiness degradation below C-1.

(3) AMC will inspect, as required, and furnish the follow on relief agency with disposition instructions on the DOD property under its control when it is no longer needed for the relief effort (this requirement does not include items turned over to FEMA.)

(b) DOD property on hand in a unit and excess to the unit's property authorization, it will be disposed of as follows:

(1) Items in condition code A (depot packed) and B (serviceable, non-depot packed) will be turned in to AMC depot at Hanger 22, MIA.

(2) Excess items in condition code F (unserviceable, Repairable) will be returned to home station, accounted for on unit property records, and reported/turned in through appropriate channels.

(3) Items in condition code H (unserviceable), will be turned in to the Defense Reutilization Management Office (DRMO). Equipment in Hanger 22, MIA, and West Palm Beach may be taken to the DRMO at Patrick Air Force Base. All other equipment may be taken to the DRMO at Homestead Air Force Base.

(c) Supplies and equipment obtained through other than DOD sources or procured with other than DOD funds.

(1) If an item in this category is required by

**APPENDIX 1 (TRANSITION CSS) TO ANNEX C (TRANSITION) TO JTF ANDREW
OPERATIONS PLAN GOLD**

the follow on relief agency it should be transferred to FEMA on location. The unit should retain a copy of the transfer document and send a consolidated list to J4.

(2) If it is not required by the follow on relief agency, it may be turned in to the AMC depot at Hanger 22, MIA, marked for FEMA. These items may not be retained by DOD activities under any circumstances.

c. **Transition Of Depot Operations.** The transfer of depot operations will affect AMC and ARFOR. A follow on relief agency will be contracted to assume all depot functions from the wholesale level down to the consumer distribution sites. Once the contract has been put in place, close coordination will be required to provide for uninterrupted relief operations.

d. **Transition Of Food Distribution Sites.** Currently soldiers from the XVIII Airborne Corps are running food distribution sites for Dade County that deal with the distribution of donated canned goods. Dade County has accepted this mission and is finalizing plans to take over the day to day operation. An exact date of the turn over will be published.

e. **Public Information.** Upon approved release by JTF PAO, public announcements using local media should be made to the local population to establish confidence in the new feeding system. Additionally, if local authorities determine that a feeding site must be moved, posters should be placed to direct the people to the new sites. Unless there is a requirement to move some retail sites or depot sites there should be no need to publicize this transfer. Publication of property transition is not required.

4. ADMINISTRATION AND LOGISTICS.

**APPENDIX 1 (TRANSITION CSS) TO ANNEX C (TRANSITION) TO JTF ANDREW
OPERATIONS PLAN GOLD**

**5. COMMAND AND SIGNAL. Basic OPLAN and APPENDIX 2
(COMMUNICATIONS-ELECTRONICS) to ANNEX C (TRANSITION).**

ACKNOWLEDGE:

**EBBESEN
LTG**

OFFICIAL:

**ROBISON
J4**

APPENDIX 2 (COMMUNICATIONS-ELECTRONICS) TO ANNEX C (TRANSITION) TO JTF ANDREW OPERATIONS PLAN GOLD

1. **SITUATION.** Signal units operating in support of JTF ANDREW are supporting the execution of disaster relief and recovery operations by providing tactical and commercial communications to organic units and, to a lesser extent, civilian agencies. The current tactical communications network has stabilized and the commercial communications into the disaster area continues to improve.

2. **MISSION.** As the relief and recovery operations transition from JTF ANDREW units to civilian agencies, signal units will terminate tactical communications support without interrupting or degrading relief or recovery operations and redeploy as directed by the Commander, JTF ANDREW.

3. EXECUTION

a. **Concept of the Operations:** JTF ANDREW signal units are providing tactical communications in support of military operated Depots, Life Support Centers (LSC), and Mobile Kitchen Trailers (MKTs). As civilian agencies assume operation of these facilities, signal units may terminate tactical communications support, provided commercial communications access (cellular or wire line) is available and the support is determined adequate by agencies assuming the missions.

b. **Tasks:** JTF ANDREW received no signal related FEMA tasks. JTFA-J6 received one JTFA-J3 tasking to acquire and install PA systems at the LSCs (JTFA-J3 task 20). Commander, ARFOR and MARFOR will turn in the PA systems to AMC at Hanger 22, Miami International Airport (vic. JTFA Headquarters).

4. COORDINATING INSTRUCTIONS.

(a) Component Commanders will identify and report commercial access shortfalls (i.e., no civilian telephones or cellular instruments) at Depots, LSCs and MKTs to JTFA-J6. Do not include commercial access provided through the tactical communications system.

(b) JTFA-J6 will request, track, and provide status for all commercial communications requirements.

**APPENDIX 2 (COMMUNICATIONS-ELECTRONICS) TO ANNEX C (TRANSITION) TO JTF
ANDREW OPERATIONS PLAN GOLD**

(c) All units will collect and return all locally issued cellular telephones to the issuing headquarters when no longer required and prior to departure from the AOR.

(d) Component Commanders will coordinate and report the termination of tactical communications support and the final redeployment of signal units with JTFA-J6.

(e) Component Commanders will forward copies of communications related Lessons Learned and/or After Action Reports to JTFA-J6.

ACKNOWLEDGE:

**EBBESEN
LTG**

OFFICIAL:

**WYNN
J6**

APPENDIX 3 (CIVIL ENGINEERING) TO ANNEX C (TRANSITION) TO JTF ANDREW OPERATIONS PLAN GOLD

1. SITUATION.

a. Engineer forces operating in support of JTF-ANDREW are executing disaster relief operations by removing debris, repairing schools, providing support to life support centers and providing generators to power select civilian facilities. Military engineer effort required in these areas is declining rapidly as missions are being accomplished or assumed by other agencies/contractors.

b. Debris removal is presently being conducted by both contractors under USACE and military engineers. Contractor efforts at debris removal far exceed capabilities of current military force. ESF # 3, the responsible agency for the mission, is prepared to relieve military forces as their missions are completed. Public relations dictate that military engineers continue to execute debris removal while in the AO.

c. Schools: Repair to school facilities is currently ongoing and must be completed by 13 SEP 92. Upon completion of this mission U.S. military forces are relieved of any responsibility for school repair. Canadian Forces (CANFOR) element is scheduled to repair two schools, MAYS and PINE VILLA Schools, identified as beyond timely repair. Initial estimates indicate completion about 10 Oct 92.

d. Life Support Centers: Presently military forces are supporting four life support centers. JTF-Andrew will continue to provide both facility management and operational support until relieved by local agencies or contractors. Forces cannot pull out until contractors or other agencies have assumed responsibility and replaced the military in executing the missions.

e. Power support: The Prime Power Battalion (provisional) continues to provide both backup and primary power support to government and commercial agencies within the sector. Prime Power will continue support until utility companies or contractors can assume the responsibility. If necessary Prime Power, under the control of USACE, will continue to provide support after the departure of the task force.

f. Task Organization: ANNEX A.

2. MISSION: JTF conducts transition of humanitarian engineer support to other governmental agencies insuring no degradation of support to civilian victims and conducts transition IAW a disengagement schedule determined by JTF Commander.

**APPENDIX 3 (ENGINEER) TO ANNEX C (TRANSITION) TO JTF ANDREW
OPERATIONS PLAN GOLD**

3. EXECUTION: JTF ANDREW conducts the transition in two phases: Phase I - Transition of relief efforts to USACE and non-DOD governmental agencies; Phase II - Redeployment of JTF-ANDREW's military forces.

a. Concept of the Operation: Engineer forces continue disaster relief operations until contractors are fully operational. This is to enhance the public's confidence that there will be a smooth transition from military support to other agency support. As engineer forces are identified for redeployment, they stand down, perform necessary preparations for movement and then return to home station. Stand down time will be minimized to prevent the perception by local officials that assets are not being used. Transition will have to be carefully coordinated with appropriate agencies to ensure they are prepared to accept the support missions and that there is no break in support.

b. Phase I - Transition

(1) Debris removal. ESF #3 and, specifically, the USACE have instituted numerous contracts to remove debris. Contract assets are now the primary mission executors with military assets in a supporting role. Upon identification for redeployment engineer units will provide a list of locations of debris type hazards in their sector to JTF Engineer prior to total handover of area to contractor(s).

(2) Schools. School repairs of programmed schools are scheduled to be completed by 13 SEP 92. Transition of schools to the County School Board should therefore have occurred. Two exceptions are the MAYS and PINE VILLA schools which CANFOR is repairing. These schools will be transitioned to the School Board upon completion O/A 10 OCT. Transition of these schools completes JTF ANDREW's school mission.

(3) Life Support Centers. Support is presently being conducted in two areas, facilities management and operations management. A contract proposal is currently being worked to have these responsibilities passed to another agency. When the contractors, non-DOD governmental agencies, or other other agencies become fully operational, military forces will be relieved of this responsibility.

**APPENDIX 3 (ENGINEER) TO ANNEX C (TRANSITION) TO JTF ANDREW
OPERATIONS PLAN GOLD**

(4) Power. Both main and backup power generation support provided by the Prime Power Battalion will continue until utility companies and/or contractors provide the electrical service. This requirement may cause Prime Power to remain after the departure of the JTF. If Prime Power remains, they will provide support under the control of USACE and ESF #3.

c. Phase II - Redeployment: At the direction of the JTF Commander DOD forces will begin redeployment. Engineer forces will ensure their missions are either assumed by another agency/unit/contractor or completed prior to redeployment. On order, the commander of the remaining senior engineer command assumes the role of ARFOR Engineer or JTF Engineer.

4. PUBLIC INFORMATION: Units dealing with debris removal and Life Support Centers will be sensitive to the possible anxiety of those being supported may have over this transition. Therefore, units will reassure supported personnel that the support will continue at the same level or higher level by other agencies with no discontinuation of service.

ACKNOWLEDGE:

**EBBESEN
LTG**

OFFICIAL:

**FUHRMAN
ENGINEER**

APPENDIX 4 (MEDICAL SERVICES) TO ANNEX C (TRANSITION) TO JTF OPERATIONS PLAN GOLD

1. SITUATION:

a. Joint Task Force Andrew (JTFA) currently conducting hurricane relief operations in south Dade County. Military medical efforts in coordination with the U.S. Public Health Service, are targeted toward reconstituting state and local medical capabilities within the disaster area. Main effort is directed toward area medical support. Operations are in support of Emergency Support Function #8 (ESF #8), Health and Medical, of the Federal Response Plan.

b. Task Organization. See ANNEX A (TASK ORGANIZATION).

c. Assumptions:

(1) Civilian health care structure reconstitution will require U.S. Public Health Service (USPHS) and volunteer health care provider assistance.

(2) Unit organic medical assets will redeploy with parent organization, upon redeployment.

(3) Support can be tailored to support designated crisis response force.

2. **MISSION:** On order, rapidly transfer Health Service Support Functions to State and local authorities in order to expedite redeployment of JTF Service Component assets as directed.

3. EXECUTION:

a. On order, late deploying medical assets conduct selective hasty relief in place of early deploying elements supporting civilian health care activities. Late deploying units expand geographic areas of responsibility and coordinate hand-off of support operations with State and local health agencies. Civilian agencies employ available assets as required and coordinate limiting factors and assistance necessary with the appropriate non-DOD federal agency. During planning, medical commanders/surgeons coordinate closely with civilian authorities to monitor civilian capabilities and determine potential support requirements.

b. Component medical assets adjust areas of responsibility to free units designated as component support slice. Hand-off is subsequently accomplished as specified in 3(a). Late deploying component medical units continue to provide support to JTFA within capabilities.

**APPENDIX 4 (MEDICAL SERVICES) TO ANNEX C (TRANSITION) TO JTF ANDREW
OPERATIONS PLAN GOLD**

c. Non-DOD involved federal agencies.

(1) U.S. Public Health Service (USPHS) is the primary federal agency in charge of health services. Upon hand-off, USPHS assists local and state authorities, as required, in coordinating via ESF #8 necessary medical assets beyond their capabilities.

(2) Federal Emergency Management Agency (FEMA) is the lead agency for coordinating federal response efforts. FEMA coordinates required assistance, via the appropriate ESF or on a contractual/grant basis.

d. Non-Federal involved agencies. Professional groups, hospital/health care associations and volunteers provide resources to replace redeploying JTF health care activities. Appropriate commanders/surgeons effect coordination with such groups on a continuing basis to maintain visibility of available assets and recommend potential employment.

e. Following Medical Battlefield Operating Tasks will be transferred as indicated.

(1) Evacuation. No transfer required; function under local control. Shortfall remains in telephone service necessary to expeditiously request Emergency Medical Service (EMS).

(2) Treatment. Transfer required. Hand-off to be made in accordance with 4(a),(b). Continuous coordination will be made with civilian authorities to employ reconstituted capabilities and to maintain visibility of potential shortfalls requiring action by non-DOD federal agencies.

(3) Facilities. No transfer required; function is under local control.

(4) Preventive Medicine. Transfer required. Components redefine areas of responsibility for PM units not redeploying in component support slice. Remaining units assist civilian authorities with critical PM services until relieved by civilian PM assets or coordination for mission relief is made with appropriate non-DOD federal agency.

(5) Veterinary Services. Transfer required. ARFOR redefines areas of responsibility for VET units not redeploying in component support slice. Remaining units assist civilian authorities with critical VET services until relieved by civilian

APPENDIX 4 (MEDICAL SERVICES) TO ANNEX C (TRANSITION) TO JTF ANDREW OPERATIONS PLAN GOLD

VET assets or coordination for mission relief is made with appropriate non-DOD federal agency.

(6) Dental. No transfer required; function under local control.

(7) Mental Health. Transfer required. Component redefines areas of responsibility for mental health assets not redeploying in component support slice. Remaining assets assist civilian authorities with critical mental health services until relieved by civilian mental health services or coordination for mission relief is made with appropriate non-DOD federal agency.

(8) Medical Logistics. Transfer required. Resupply continues from Opa Locka under state control. Medical supply expertise requirements and/or requisitions beyond local stockage/purchase are coordinated with appropriate non-DOD federal agency for resolution.

(9) C2. Remaining senior medical commander/surgeon maintains coordination with local and state authorities and key health care officials to facilitate cooperation and employment of all available civilian assets.

f. Appropriate medical commanders/surgeons, in conjunction with USPHS, will coordinate at their level with key local/state health officials as appropriate to determine both the status of Medical Battlefield Operating Tasks and the assistance necessary to improve each functional capability (as determined by the officials). This forum will be used to encourage local/state officials to take on added responsibilities as capabilities improve and allow military disengagement on a continual basis. The goal is to transition thoroughly. Analysis of assistance requirements will provide the basis for volunteer assets/non-DOD federal agency assistance necessary in the event of an immediate hand-off.

g. No critical shortfalls in health services support functions are anticipated. Current volunteers and/or contractual agreements will satisfy requirements.

4. Public Information. Commanders will ensure a continual disengagement of military medical support as civilian health care capabilities are reconstituted. Maximum use will be made of Public Affairs Office (PAO) to inform the general population of the civilian resumption of health care responsibilities and their capability to meet the community's needs.

**APPENDIX 4 (MEDICAL SERVICES) TO ANNEX C (TRANSITION) TO JTF ANDREW
OPERATIONS PLAN GOLD**

ACKNOWLEDGE:

**EBBESEN
LTG**

OFFICIAL:

**PEAKE
SURGEON**

**APPENDIX 5 (FINANCE ACCOUNTING) TO ANNEX C (TRANSITION) TO JTF
OPERATIONS PLAN GOLD**

1. SITUATION. See Basic OPLAN.

2. MISSION. All billing activities, using their service agency regulations as guides, will establish a tracking mechanism to maintain adequate and appropriate management control and over sight of SF Form 1080 billings. The tracking systems should include provisions for determining whether payment has been received from FEMA, and if the billing was rejected by FEMA, why FEMA rejected the billing.

3. EXECUTION.

a. Concept of Operations. Services and defense agencies, will use their normal Finance and Accounting procedures to account for obligations and disbursement for this operation.

(1) For Army activities, the following unique codes have been established for this operations:

(a) Management Decision Package (MDEP) Code: VHUR.

(b) Functional Cost Account (FCA): Florida F9990.

(c) Army Project Code: 9CJ.

(2) For Air Force, emergency and special problems code YF has been established to track relief support.

(3) Navy/Marine Corps, to be provided by Navy Comptroller.

(4) Defense agencies, follow agency accounting regulations as appropriate.

b. Coordinating Instructions.

(1) Most disaster relief operations will be reimbursable under the provisions of the Stafford Act. In determining what is a reimbursable cost, use the guide line that all expenses above normal operating expenses (incremental costs) are generally reimbursable. The following examples are considered incremental cost by the Secretary of the Army:

(a) Replacement cost of consumable supply items requisitioned or procured for issue to civilian disaster victims.

**APPENDIX 5 (FINANCE ACCOUNTING) TO ANNEX C (TRANSITION) TO JTF
OPERATIONS PLAN GOLD**

(b) Transportation of personnel, supplies, and equipment (other than transportation covered under other FEMA mission assignment numbers).

(c) Port loading, off-loading, and handling costs. Costs to repair or recondition non-consumable items returned.

(d) Replacement cost of supplies and equipment furnished and not returned.

(e) Replacement cost of repair parts used to repair end items located at the disaster area at stated price.

(f) Cost to pack and crate supplies and equipment.

(g) Cost of petroleum, oils, and lubricants, including aviation fuel.

(h) Cost to replace supplies and equipment lost, damaged, or destroyed beyond economical repair.

(i) Cost of aircraft flying hours based on flying hour rate current at time support was provided.

(j) Overtime, travel, and per diem of permanent federal personnel. Pay and Allowances of reserve component personnel brought to federal active duty and employed directly in the disaster area.

(k) Travel and per diem for DOD personnel.

(l) Cost of work, services, and materials procured under contract to support response to the emergency.

(m) Costs incurred which are paid from trust, revolving or other funds and whose reimbursement is required by law.

(n) Other cost submitted by an agency with written justification or otherwise agreed to in writing by the FCO.

(2) Second U.S. Army will consolidate all Florida support bills for all services/ DOD activities. Second U.S. Army will forward these bills to FEMA for reimbursement.

**APPENDIX 5 (FINANCE ACCOUNTING) TO ANNEX C (TRANSITION) TO JTF
OPERATIONS PLAN GOLD**

(a) Billing will be made on a SF Form 1080 (Voucher For Transfer Between Appropriations and/or Funds) citing the FEMA control number FEMA-0955-DR-FL plus the specific FEMA Mission Assignment Number that requested the DOD support.

(b) SF Form 1080 bills submitted to Second U.S. Army must clearly identify the work performed, materials furnished or purchased, and/or services rendered.

(c) SF Form 1080 bills should be submitted thru:

Commander
Second U.S. Army
ATTN: AFRD-RM
Fort Gillem, GA 30050-7000

(d) The "Billed to" address on the SF Form 1080 bill should read:

FEMA Region IV DFO
36th Street & Lejuine
Building 11
P.O. Box 4022
Miami, FL 33159

(e) Annotate the SF Form 1080 bill with the Emergency Support Function Number (ESF). For example, ESF 1 (Transportation), ESF 2 (Communication), etc.

(f) Add an additional sheet to the SF Form 1080 bill providing the following information:

(1) Amount previously billed for this mission assignment.

(2) Current billing amount.

(3) Cumulative amount billed to date.

(4) An explanation of charges broken down by:

(a) Personnel services including regular time if eligible and overtime with the number of hours and total costs.

**APPENDIX 5 (FINANCE ACCOUNTING) TO ANNEX C (TRANSITION) TO JTF
OPERATIONS PLAN GOLD**

(b) Travel and transportation separating per diem and other travel expenses.

(c) Materials, supplies and miscellaneous expenses including separate identification of any single item costing \$1,000 or more. Items of expendable property or supplies costing less than \$1,000 need not be identified. Costs for rental space should be listed separately. Cost for rental equipment should be identified.

(d) Cost of contracts for services listed by title and costs.

(e) Other costs which are considered eligible or otherwise agreed to by FEMA.

(f) From "date" through "date" for charges being billed on this SF Form 1080.

(g) Point of contact for the bill and phone number, both commercial with area cod and DSN.

(h) The SF Form 1080 bill should include the billing agency's accounting classification data, the agency location code (ALC) for the FEMA Region (Florida is ALC 58-01-0008) and administrative certification signature.

(i) Submit the SF Form 1080 upon completion of a mission assignment. If the mission assignment is expected to last more than 30 days submit until the mission is complete.

4. ADMINISTRATION AND LOGISTICS. See Basic OPLAN.

5. COMMAND AND SIGNAL. See Basic OPLAN.

**APPENDIX 5 (FINANCE ACCOUNTING) TO ANNEX C (TRANSITION) TO JTF
OPERATIONS PLAN GOLD**

ACKNOWLEDGE:

**EBBESEN
LTG**

OFFICIAL:

**SANDT
J8**

**APPENDIX 6 (PERSONNEL) TO ANNEX C (TRANSITION) TO JTF ANDREW
OPERATIONS PLAN GOLD**

1. SITUATION

a. Missions Performed:

(1) Accountability of Joint Task Force (JTF) Andrew Headquarters personnel.

(2) Maintenance and reporting of strength data for Headquarters, JTF Andrew, ARFOR, AFFOR, MARFOR, NAVFOR, US Army Material Command (AMC), Florida National Guard, Florida Air Guard, and CANFOR to the JTF Commander, and Headquarters Forces Command (FORSCOM).

(3) Provide multi-service personnel management support in the area of requisitioning and assignment of personnel to augment JTF Headquarters staff.

(4) Manage officer and enlisted evaluation reports for Army Reserve personnel assigned to the JTF Headquarters.

(5) Coordinate the delivery of recreational services, equipment, and entertainment for Hurricane Andrew victims in the JTF Andrew AO.

(6) Not later than 30 days after the termination of JTF Andrew operations, recommend to FORSCOM that the operation be designated a humanitarian act or operation. As required, advise JTF staff on criteria for award of the Humanitarian Service Medal.

(7) Provide input for JTF Andrew After Action Review (AAR)

(8) The JTF J1 Safety Office provides oversight to ensure force protection. The office coordinates and assists subordinate commands' needs. Specific areas of endeavor included aviation, transportation, construction, material handling, personal injury, hazardous materials, and fire protection safety.

(9) The assistance missions of the JTF J1 Safety Office are performed throughout the entire AO. Emphasis is placed on life support centers, supply distribution centers, school repair sites, medical treatment facilities, and troop concentrations performing clean up/repairs. Visits are made to the Port of Miami to observe port operations by JTF personnel.

b. Federal or local agency responsibility: None

**APPENDIX 6 (PERSONNEL) TO ANNEX C (TRANSITION) TO JTF ANDREW
OPERATIONS PLAN GOLD**

c. AO where missions are being performed:

- (1) JTF Andrew Headquarters, Miami International Airport.
- (2) JTF area of operation

d. Beneficiary of J1 effort:

- (1) JTF Andrew Commander and staff.
- (2) JTF Andrew subordinate elements.
- (3) Individual soldiers assigned or attached to JTF Andrew.
- (4) Civilian populous utilizing JTF Andrew Life Support Centers.

b. Task Organization: J1, Deputy J1, Executive Officer, Operations Branch, Admin Branch, and Special Actions Branch.

2. MISSION: Provide timely strength reporting to Commander, JTF Andrew and FORSCOM for all JTF elements. Provide multi-service personnel management support to Headquarters JTF Andrew.

3. EXECUTION: None of the J1 functions will be handed off to any civilian agency or organization.

4. ADMINISTRATION AND LOGISTICS.

a. Public Information. No impact in the J1 areas of responsibilities.

b. Administration. Until released from OPCON to JTF Andrew, ARFOR, AFFOR, MARFOR, NAVFOR, CANFOR, and US-AMC will ensure the continuation of twice daily strength reports to the JTF J1.

5. COMMAND AND SIGNAL. See Basic OPLAN.

**APPENDIX 6 (PERSONNEL) TO ANNEX C (TRANSITION) TO JTF ANDREW
OPERATIONS PLAN GOLD**

ACKNOWLEDGE:

**EBBESEN
LTG**

OFFICIAL:

**MOSELEY
J1**

ANNEX D (LOGISTICS) TO JTF ANDREW OPERATIONS PLAN GOLD

1. SITUATION. Basic OPLAN.
2. MISSION. Basic OPLAN.
3. EXECUTION. Basic OPLAN.
4. ADMINISTRATION AND LOGISTICS. ANNEX D (LOGISTICS).
5. COMMAND AND SIGNAL. Basic OPLAN.

ACKNOWLEDGE:

**EBBESEN
LTG**

OFFICIAL:

**ROBISON
J4**

APPENDICES:

- 1 - CONCEPT OF LOGISTICS SUPPORT
- 2 - MEDICAL SERVICES
- 3 - TRANSPORTATION
- 4 - CIVIL ENGINEERING

**APPENDIX 1 (CONCEPT OF LOGISTICS SUPPORT) TO ANNEX D (LOGISTICS) TO
JTF ANDREW OPERATIONS PLAN GOLD**

1. TASK ORGANIZATION: See basic plan

2. MISSION: Transition recovery and restoration operations to the civilian community, maintain CSS to JTF Andrew, and redeploy in accordance with a disengagement schedule determined by the JTF Commander.

3. EXECUTION.

a. Concept of Logistics Support.

(1) Current logistics policies and directives apply unless modified.

(2) Components logistics support will be obtained through the use of their own service resources.

(3) Maximum use will be made of existing Department of Defense facilities.

(4) Forces redeploying will carry sufficient days of accompanying supplies to satisfy en route requirements and will remain self-sustaining to the maximum extent possible.

4. ADMINISTRATION AND LOGISTICS.

a. Supply and Distribution.

(1) Army forces will maintain a minimum operating level of five days and a safety level of three days for necessary classes of supply. Other Service Components will maintain stockage levels as prescribed by their Service Regulations.

(2) When an emergency precludes the use of normal supply procedures, or requirements exist beyond the capability of the supporting organizations, components may request assistance from the JTF for emergency resupply.

(3) POL will be supplied IAW service policies and procedures.

(4) Existing interservice, interdepartmental/agency, and intraservice agreements will be used as required.

(5) Units will ensure all stocks used in support of the relief operation are replenished and the costs to replenish the stocks are recorded.

**APPENDIX 1 (CONCEPT OF LOGISTICS SUPPORT) TO ANNEX D (LOGISTICS) TO
JTF ANDREW OPERATIONS PLAN GOLD**

b. Property Accountability. Units remain responsible for all government property under their control. Specific procedures for the disposition of all government property are located in APPENDIX 1 (TRANSITION CSS) to ANNEX C (TRANSITION).

c. Maintenance.

(1) Services continue to have responsibility for maintaining, recovering, and accounting for their organic equipment until they close at home station.

(2) Units should conduct a thorough Technical Inspection and make every effort to return equipment to a fully mission capable status prior to transporting the equipment to home station.

(3) Units should keep a record of all costs associated with returning equipment to a fully mission capable status.

d. Administration.

(1) ARFOR, AFFOR, MARFOR, NAVFOR, CANFOR, and US-AMC will ensure the continuation of twice daily strength reports to the JTF J1 until released from OPCON to JTF Andrew.

(2) Changes in strength reporting requirements will be issued by the JTF Andrew J3.

ACKNOWLEDGE:

**EBBESEN
LTG**

OFFICIAL:

**ROBISON
J4**

APPENDIX 2 (MEDICAL SERVICES) TO ANNEX D (LOGISTICS) TO JTF
ANDREW OPERATIONS PLAN GOLD

REFERENCES: See basic plan.

1. SITUATION.

a. General

(1) Purpose. Joint Task Force Andrew (JTFA) currently conducting hurricane relief operations in south Dade County. Military medical support efforts ICW USPHS are targeted toward reconstituting State and local medical capabilities within the disaster area. Main effort is directed toward area medical support. Operations are in support of Emergency Support Functions #8 (ESF #8), Health and Medical, of the Federal Response Plan.

(2) Applicability. The appendix applies to all DOD medical assets which are under the operational control of JTFA.

b. Enemy Forces. N/A.

c. Friendly Forces. See basic plan and ANNEX A (TASK ORGANIZATION).

d. Assumptions.

(1) Civilian health care structure will require assistance from other sources, i.e. federal, state, local government, business, and volunteers to reach a fully operational capability of medical services.

(2) Unit organic medical assets will redeploy with the parent organization.

(3) Corps level support can be tailored to support designated crisis response force.

e. Limitation. The redeployment of JTFA forces will require a transition of reconstitution efforts to non-DOD agencies.

2. MISSION. Transition Health Services Support Functions to State and local authorities in order to allow redeployment of JTF ANDREW.

3. EXECUTION.

a. Concept of Operations.

(1) Transition. Civilian agencies employ reconstituted assets as they become available to provide medical function to an

acceptable level of service which will meet the needs of the populace in the affected disaster area. Functional shortfalls being met by JTF medical assets are coordinated with appropriate non-DOD federal, State, and local agencies and volunteer organizations for handoff. If the intensity of the redeployment allows, late deploying division medical elements will gradually adjust areas of responsibility as civilian medical activities recover and provide an appropriate level of service as other medical units are redeployed.

(2) Responsibility.

(a) Component medical assets will adjust areas of responsibilities as the need for military assistance to civilian health care functions decreases and other component medical units re-deploy. Late deploying component medical units will continue to provide support within capabilities. Civil health care activities will reconstitute as in para 3(a).

(b) Non-DOD involved federal agencies.

(1) U.S. Public Health Service (USPHS) is the primary federal agency in charge of the medical services function (ESF #8). Upon hand-off, USPHS assists local and state authorities, as required, regarding necessary medical assets beyond their capabilities.

(2) Federal Emergency Management Agency (FEMA) is the lead agency for coordinating federal response efforts. FEMA coordinates required assistance, via the appropriate ESF or on a contractual/grant basis.

(c) Non-Federal involved agencies. Professional groups, hospital/health care associations and volunteers provide resources to replace redeploying JTF health care activities. Appropriate medical commander/surgeon coordinate with such groups on a continuing basis to maintain visibility of available assets and recommend potential employment.

(3) Hospitalization. N/A.

(4) Patient Evacuation. N/A.

(5) Host Nation Support. N/A.

(6) Adjunct Medical Support. N/A.

APPENDIX 3 (TRANSPORTATION AND MOVEMENT CONTROL) TO ANNEX D
(LOGISTICS) TO JTF ANDREW OPERATIONS PLAN GOLD

REFERENCES:

- a. Basic Plan, UNCLASSIFIED
- b. FR 55-1, "Unit Movement Planning," 1 May 1989.
- c. FM 55-9, "Unit Air Movement Planning," .
- d. FM 55-12, "Movement of Units in Air Force Aircraft,"
10 Nov 89.
- e. FM 55-15, "Transportation Reference Data," 9 Jun
86.
- f. FM 55-65, "Strategic Deployment by Surface
Transportation," 10 May 89.
- g. AR 55-113, "Movement of Units Within Continental
United States," 19 July 1973.
- h. FM 55-312, "Military Convoy Operations in the
Continental United States," 3 Apr 91.

1. ASSUMPTIONS.

- a. The timing and sequencing for redeployment of units will
be determined by Commander, JTF Andrew.
- b. Component Service redeployment requirements will be
demand driven based upon mission completion.
- c. US Transportation Command will provide the required
materiel handling equipment (MHE) at designated airfields.
- d. Other world wide missions will not prevent redeployment
by air.
- e. FORSCOM/MTMC will provide sufficient personnel to
establish an office in the area of operations to perform those
functions normally associated with a CONUS Installation
Transportation Office (ITO)/Traffic Management Office (TMO).
- f. Sufficient commercial chain tie-down rail cars will be
available to redeploy all identified equipment within the required
time frame.

APPENDIX 2 (MEDICAL SERVICES) TO ANNEX D (LOGISTICS) TO JTF ANDREW
OPERATIONS PLAN GOLD

- (7) Joint Blood Program. N/A.
- (8) Preventive Medicine and Veterinary Services. N/A.
- (9) Theater Evacuation Policy. N/A.
- (10) Medical Regulating. N/A.
- (11) Ancillary Support. N/A.
- (12) Other Areas. N/A.

b. Tasks. Component Responsibilities. See par 3a(2)(a),(b) and (c).

4. ADMINISTRATION AND LOGISTICS. N/A.

a. Medical Materiel. N/A.

b. Reports. TBD.

5. COMMAND AND SIGNAL.

a. Command. Remaining senior medical commander/surgeon maintains coordination with local and State authorities and health care officials to facilitate the transfer of control to the civilian sector.

b. Communications. IAW Service Component Policy.

ACKNOWLEDGE:

EBBESEN
LTG

OFFICIAL:

PEAKE
SURGEON

**APPENDIX 3 (TRANSPORTATION AND MOVEMENT CONTROL) TO ANNEX D
(LOGISTICS) TO JTF ANDREW OPERATIONS PLAN GOLD**

(b) Departure Airfield Field Control Group (DACG) operations will be conducted IAW FM 55-65. DACG will provide telephonic wheels up reports to the JMCC within 15 minutes of aircraft departure and report with data elements IAW ENCLOSURE 3 (FORMAT FOR WHEELS UP).

(c) Priority airfield for redeployment will be Homestead AFB. Overflow for equipment will be handled from Opa Locka. Overflow for commercial passenger aircraft will be Miami International Airport. Tanker Airlift Control Element (TALCEs) will be located when and where required.

(d) Life support requirements at transportation nodes exceeding the component command's ability must be identified to the JMCC.

(3) Convoy Movement.

(a) Redeployment by convoy will be a primary mode of movement for units that deployed by convoy and other units if feasible and can be conducted within two days.

(b) All convoy movements out of the area of operations will be under the centralized control of the JMCC. The Florida Defense Movement Coordinator (DMC) will collocate with the JMCC to receive clearance requests. The DMC will also designate a common start point (SP), checkpoints, and refuel points for all convoy movements. This information will be disseminated separately.

(c) Convoy clearance requests (DD Form 1265) and oversize equipment request (DD Form 1266) will be submitted to JMCC through normal service component channels no later than 72 hours prior to requested movement date.

(d) Request for fuel support, RON sights, life support, and maintenance support which exceed component service capabilities must be identified to the JMCC.

(e) Convoy Commanders are responsible for the safety and security of personnel and equipment under their control. They will ensure coordination of enroute maintenance contact teams; RON site coordination (if applicable) and support; and convoy preparation to include government credit cards, strip maps, safety briefing.

**APPENDIX 3 (TRANSPORTATION AND MOVEMENT CONTROL) TO ANNEX D
(LOGISTICS) TO JTF ANDREW OPERATIONS PLAN GOLD**

(4) Rail and Commercial Movement.

(a) Component-validated transport requests will be submitted to the JMCC JTO 96 hours prior to desired movement using formats at Encl 2, 3, and 4, or by memorandum using the required data elements.

(b) Units are responsible for coordinating directly with home station installation transportation officers for reception notification and planning.

(c) Component services needing technical assistance or train-up must request that assistance through the JMCC.

5. Responsibilities.

a. Component Commanders:

(1) Provide departure/wheels up and closure reports (Encl 5) to the JMCC (305-876-1836/76): HQ FORSCOM (404-669-7071/7669); and the appropriate home station Emergency Operations Center.

(2) Ensure that copies of required technical inspections and packing lists for commercially shipped equipment/vehicles are maintained with the units until arrival at home station.

(3) Responsible for the preparation and loading of equipment at ports of embarkation.

b. JMCC:

(1) Coordinate movement requests submitted through the component service agencies.

(2) Resolve life support requirements at all nodes for unit redeployment.

(3) Control all convoy movements out of the area of operations in coordination with the Defense Movement Coordinator.

(4) Coordinate technical assistance (or train-up) upon component service request.

**APPENDIX 3 (TRANSPORTATION AND MOVEMENT CONTROL) TO ANNEX D
(LOGISTICS) TO JTF ANDREW OPERATIONS PLAN GOLD**

h. Sufficient bus assets will be available for passenger movements.

2. SITUATION. SEE BASIC PLAN.

3. MISSION. To ensure the expeditious flow of personnel and cargo from the area of operations; to coordinate transportation resources; and to meet the priorities established by Commander JTF Andrew.

4. EXECUTION.

a. Concept of Operation.

(1) General:

(a) Redeployment of forces and equipment will be accomplished IAW the priority established in CINCFOR CONPLAN 7092-92 and by Commander, JTF ANDREW. Current priority for redeployment is to 82d Airborne Division, HHC XVIII Airborne Corps, 1st COSCOM, remaining ARFOR units, MARFOR, NAVFOR, AFFOR, and JTF HQ.

(b) Redeployment planning and execution will be conducted IAW established joint procedures. During execution, a joint transportation office (JTO) functioning as an ITO/TMO under the staff supervision of the JMCC will provide traffic management service for the joint force. This includes procuring commercial transportation, preparing commercial shipping documents, and assist units in movement.

(c) Redeployment mode for personnel will be the same as deployment. Redeployment of equipment will maximize the use of ground transportation except for certain contingency response forces.

(2) Air Movement.

(a) Components must submit validated Air Movement Requests to the JMCC as soon as they can predict movements based upon estimated mission completion but not later than 4 days prior to desired movement. Movement priority for AMC airlift is 1B1 for XVIII Airborne Corps HQ, 82 Airborne Division, and 1 COSCOM; and 3A1 for all others. Air movement will be based on CINCFOR validation to USTRANSCOM and scheduling by AMC and MTMC. Group move requests will be forwarded to the JMCC JTO using the sample format to ENCLOSURE 1 (FORMAT FOR AIR TRANSPORT REQUESTS).

**APPENDIX 3 (TRANSPORTATION AND MOVEMENT CONTROL) TO ANNEX D
(LOGISTICS) TO JTF ANDREW OPERATIONS PLAN GOLD**

c. ARFOR: Provide Departure Airfield Control Groups (DACGs)
at the aerial ports as required.

ACKNOWLEDGE:

**EBBESEN
LTG**

OFFICIAL:

**ROBISON
J4**

ENCLOSURE:

- 1 - Format for Air Transport Request
- 2 - Format for Rail Transport Request
- 3 - Format for Wheels Up
- 4 - Format for Commercial Bus Request
- 5 - Format for Transportation Request

AIR TRANSPORTATION REQUEST

COMPONENT: _____

VALIDATION: _____

NAME	POSN	INITIALS	PHONE
DATE OF VALIDATION _____			

UNIT/POC: _____

CURRENT UNIT LOCATION: _____

HOME STATION: _____

REQUESTED PORT OF EMBARKATION _____

PER PERS BAG FACTORS: ___DUFFLES___ALCE___OTHER

REQUESTED REDEPLOYMENT FLOW

LINE	DATE/TIME	NUMBER OF PASSENGERS	TYPE/QTY• EQUIPMENT	POE	POD
001					
002					
003					
004					
005					
006					
007					
008					
009					
010					

*FOR EQUIPMENT ATTACH TENTATIVE AIRLOAD PLANS

REMARKS

TR3

RAIL TRANSPORTATION REQUEST

COMPONENT: _____

VALIDATION: _____

NAME POSN INITIALS PHONE
DATE OF VALIDATION _____

UNIT/POC: _____

CURRENT UNIT LOCATION: _____

HOME STATION: _____

REQUESTED PORT OF EMBARKATION _____

PER PERS BAG FACTORS: ___DUFFLES___ALCE___OTHER

REQUESTED REDEPLOYMENT FLOW

LINE	DATE/TIME	NUMBER OF RAIL CARS	TYPE/QTY* RAIL CARS	POE	POD	RDD
001						
002						
003						
004						
005						
006						
007						
008						
009						
010						

*ATTACH RAIL LOAD PLANS FORSCOM FORM 285-5-R

REMARKS

TR4

ENCLOSURE

TEL No. 8048784870
FAX No. 8048784870
Sep 10.92 15:23 No.012 F.04

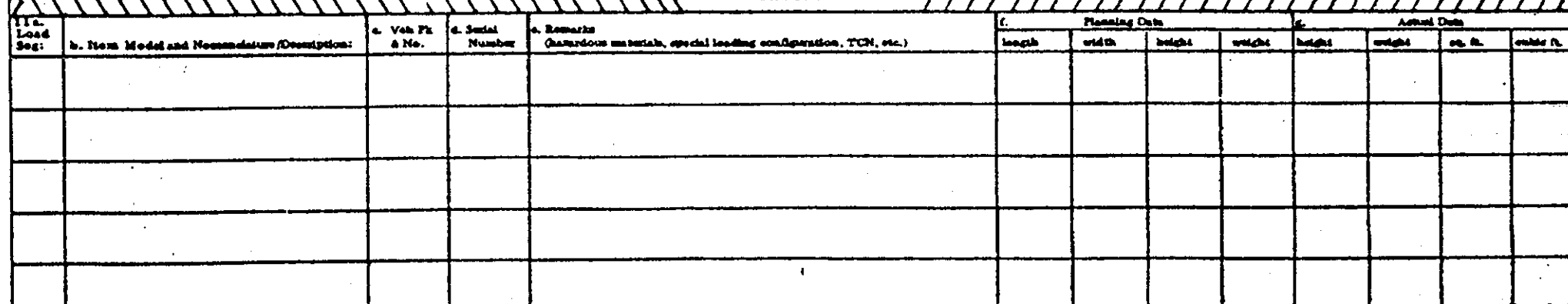
* Use asterisk (*) to indicate "Constructively Placed"

(The proponent of this form is DIO, Trans Branch)

Page 1 of 1

10. SCALE - 1/4" = 3 FEET

10. SCALE - 1/4" = 2 FEET



EDITION OF 1 NOV 84 IS OBSOLETE.

COMMERCIAL BUS REQUEST

COMPONENT: _____

VALIDATION: _____

NAME POSN INITIALS PHONE

DATE OF VALIDATION _____

UNIT/POC: _____

CURRENT UNIT LOCATION: _____

HOME STATION: _____

REQUESTED PORT OF EMBARKATION _____

PER PERS BAG FACTORS: ---DUFFLES---ALCE---OTHER

REQUESTED REDEPLOYMENT FLOW

LINE	DATE/TIME	PICKUP ADDRESS	DROPOFF ADDRESS	BAGGAGE TRKS
001				
002				
003				
004				
005				
006				
007				
008				
009				
010				

REMARKS

TR2

ENC 3

TRANSPORTATION REQUEST

COMPONENT: _____

VALIDATION: _____

NAME POSN INITIALS PHONE

DATE OF VALIDATION _____

UNIT/POC: _____

CURRENT UNIT LOCATION: _____

HOME STATION: _____

REQUESTED REDEPLOYMENT FLOW

LINE	DATE/TIME	40'TRKS	20'TRKS	RDD	LOCATIONS	
					PICK UP	DROP OFF
001						
002						
003						
004						
005						
006						
007						
008						
009						
010						

ATTACH DENSITY LIST OF CARGO FOR EACH TRUCK, IN FOLLOWING FORMAT:

LINE VEHICLE TYPE QTY LENGTH WIDTH HEIGHT WEIGHT

REMARKS:

TR1

WHEELS UP/DNREPORT

(COMPLETE ALL AREAS AND PROVIDE TO J3 & PLOTMENT)

REPORTING INSTALLATION _____ POC _____

MISSION NUMBER _____ TYPE AIRCRAFT _____

ACTUAL DEPARTURE _____ NUMBER OF PASSENGERS _____
(DATE/TIME IN ZULU)

ACTUAL CARGO (NUMBER & TYPE OF VEHICLES/EQUIPMENT AND # OF PALLETS):

1. _____	5. _____
2. _____	6. _____
3. _____	7. _____
4. _____	8. _____

UNIT _____	ULN _____
UNIT _____	ULN _____
UNIT _____	ULN _____
UNIT _____	ULN _____

ULNs THAT WERE CLOSED OUT: _____

NOTE: WHEELS UP/DNREPORT 08-11-81

**APPENDIX 4 (CIVIL ENGINEERING) TO ANNEX D (LOGISTICS) TO JTF ANDREW
OPLAN GOLD**

1. SITUATION: Engineer forces operating in support of JTF- ANDREW are executing disaster relief operations by removing debris, repairing schools, providing support to Life Support Centers and providing generators to power select civilian facilities. Military engineer effort required in these areas is declining rapidly as missions are being assumed by other agencies/contractors or are being completed.

2. MISSION: JTF ANDREW's engineer forces conduct humanitarian engineer support to civilian victims and support the engineer requirements of units deployed as part of the JTF.

3. EXECUTION:

a. Concept of Operations: JTF Andrew's engineer forces continue to conduct engineer operations supporting disaster relief efforts until relieved. Engineer support to troops deployed as part of the JTF will be conducted on an area basis. Minimal military life support engineering will be conducted.

b. Priority of Engineer Effort:

-1st priority continues to be humanitarian support to victims of Hurricane ANDREW.

-2d priority is engineer support required to allow units to execute their humanitarian support mission.

-3rd priority is engineering support of military life support.

c. Coordinating Instructions:

(1) Report the type and location of any hazardous waste through command channels to the JTF - Engineer

(2) Be prepared to support preparation of blocking, bracing, packing, crating and tie down materials in support of redeployment operations.

(3) Be prepared to conduct maneuver damage repairs as units redeploy.

4. ADMINISTRATION AND LOGISTICS: SEE Basic OPLAN.

APPENDIX 4 (CIVIL ENGINEERING) TO ANNEX D (LOGISTICS) TO JTF ANDREW
OPERATIONS PLAN GOLD

5. COMMAND AND SIGNAL: SEE Basic OPLAN.

ACKNOWLEDGE:

EBESSEN
LTG

OFFICIAL:

FUHRMAN
ENGINEER

ANNEX E (CIVIL AFFAIRS) TO JTF ANDREW OPERATIONS PLAN GOLD

References: CINCFOR CONPLAN Andrew, 04 September 1992
FM 41-10 (Approved Final Draft, 14 May 1992)
Federal Response Plan (December 1991)
Region IV Supplement to the Federal Response Plan
(18 February 1992)

Time Zone Used Throughout the Order: LOCAL

1. SITUATION

- a. Enemy Forces: Not applicable.
- b. Friendly Forces: Oplan Gold
- c. Attachments and Detachments. Task Organization, Oplan Gold
- d. General:

1. Civil Affairs--CA Forces operating throughout the JTF Andrew AOR are performing various CA humanitarian and assessment missions. Many of the CA soldiers are from the Miami/Dade County area and are very familiar with the AO. All teams from the 478th CA Bn (FID/UW)(USAR) are bilingual. The 489th CA Bn (GS)(USAR) from Knoxville, TN is operating in the same AO although its soldiers are not as familiar with the AO. A Team from A Co, 96th CA Bn (Abn) from Fort Bragg, NC, is also providing support in the AO.

2. PSYOP--Two PSYOP loudspeaker teams are operating in direct support of FEMA mobile radio vans

2. MISSION. Plan and execute operations to transition responsibility for support from CA units to those private/governmental agencies normally charged with responsibility for those functions. Transition operations will ensure that essential humanitarian assistance operations continue without interruption during the rotation.

3. EXECUTION

a. Concept of Operation: CA teams which have been performing humanitarian assistance missions within the AO will continue to perform such missions until those missions are transferred to an appropriate civilian or government agency; if withdrawn prior to completion of transfer, CA teams will identify outstanding tasks to next higher headquarters. ARFOR will evaluate all ongoing (incomplete) CA missions and coordinate with JTF to determine if

ANNEX E (CIVIL AFFAIRS) TO JTF ANDREW OPERATIONS PLAN GOLD

there is a need for the 478th CA Bn to continue to perform such missions in an active duty for training (ADT) or annual Training (AT) status after all other CA forces have rotated from the AO. If the PSYOP loudspeaker teams are still operating in direct support of FEMA at the time XVIII Abn Corps is redeployed, Commander, ARFOR will assume responsibility for that mission.

b. Public Information: ARFOR will coordinate with PAO to ensure that CA missions receive appropriate media coverage in order to foster public confidence and pride in the military's role in disaster relief operations.

4. ADMINISTRATION AND LOGISTICS. Civil Affairs assets lack mess capability which will become the responsibility of the supported unit. Internal assets of the 478th CA BN include 42 organic M1009, M1008 and M35A2 vehicles. Fuel and maintenance support will be a consideration of the supported unit. Reference Annex D (LOGISTICS) to OPLAN GOLD.

5. COMMAND AND SIGNAL. See APPENDIX 2 (COMMUNICATIONS-ELECTRONICS) TO ANNEX C (TRANSITION).

ACKNOWLEDGE:

EBBESEN
LTG

OFFICIAL:

KAUP
J5

ANNEX F (PUBLIC AFFAIRS) TO JTF ANDREW OPERATIONS PLAN GOLD

REFERENCE: See Basic Plan

1. SITUATION

a. GENERAL.

(1) As civilian authorities and commercial contractors progress into the recovery stage of hurricane clean-up and military support declines the value of this story to national media will decrease. Many national media representatives will depart the area leaving local media outlets as the primary source of coverage. The decrease in interest by the media will challenge military public affairs officers.

(2) Simultaneously state, local, and charitable agencies will have adequate public affairs personnel in the area to deal with residual media.

(3) Over time Command Information requirements for deployed military personnel will decline, although decreased distribution of CI products will not reduce the number of people or amount of time required for them to gather information and produce products.

(4) Community relations, while often unpredictable in an emotional atmosphere, should remain good in spite of the hardships endured by those displaced by hurricane damage.

b. ENEMY. N/A

c. FRIENDLY.

(1) The Federal Emergency Management Agency (FEMA) operates the Joint Information Center (JIC), which serves as the central clearing house for information release and for guiding media to specific stories of public interest and need. The JIC has PA personnel from many of the federal, state, and local agencies working on the recovery operation. The 314th Press Camp HQ (USAR) volunteered to man the JIC for 15-30 days. The degree of media interest at the time of the unit's departure will determine whether additional public affairs assets are required to deploy to continue manning the JIC.

(2) The Joint Task Force under Second Army's Defense Coordinating Officer (DCO) has significant numbers of personnel who are used for media escort and for producing a CI print product for deployed DOD personnel. While most JTF PA personnel are Army, the assets belong to the JTF, not the ARFOR.

ANNEX F (PUBLIC AFFAIRS) TO JTF ANDREW OPERATIONS PLAN GOLD

(3) RADIO RECOVERY station is currently transitioning to USAR operators.

d. POLICY.

(1) As with previous phases of the operation, PA policy for transition and redeployment should be active. Information must be disseminated as soon as it is approved for release and not held for response to query.

(2) Release authority remains with the JTF Commander, but as information is authorized for release, it should be given to the lowest possible level consistent with regulations, common sense, and the civilian command and control structure.

(3) Deployed personnel must be kept informed of their operating environment via CI products.

(4) Families and other service members at home station should also be kept informed of the efforts and status of deployed personnel via CI products.

e. ASSUMPTIONS.

(1) Most aspects of transition from military to civilian support will go smoothly, and those receiving relief will notice no change in the support they receive.

(2) As normalcy returns and services are restored, civilian media interest will decrease; however, local media outlets will continue to report on the effort.

(3) Civilian agencies will continue to provide sufficient personnel to man the JIC.

(4) The military will continue to have a good story to tell. External media efforts will broaden to include specialty outlets which have longer lead times, particularly magazines.

(5) Command Information requirements for JTF personnel will remain constant until about 70% of the highest total number of personnel are redeployed.

(6) Redeployment scheduling will be perceived by the media and the public to have political ramifications. Much of the media questioning on this topic will come at the seat of government level, not the JIC or JTF PAO.

ANNEX F (PUBLIC AFFAIRS) TO JTF ANDREW OPERATIONS PLAN GOLD

(7) Seat of government level PAOs of DOT, FEMA, and DOD will retain initial release authority on transition and redeployments.

(8) JTF will be tasked by the seat of government PAOs to provide, through the chain of command, proposed releases and redeployment. Releases will be coordinated at the seat of government level.

(9) The JTF Commander, ICW the chain of command, will determine when the situation allows redeployment or rotation of DOD PA assets, to include shutdown of the JTF PAO's "Radio Recovery."

2. MISSION

a. Keep local public in the area of operations informed of the progress the military is making in the recovery effort.

b. Explain to the public the military's intention to withdraw only when civilian assets are in place and military assets are no longer required.

c. Provide CI products to deployed personnel of all services.

d. Ensure flow of CI products to home stations for family members and support personnel.

3. EXECUTION

a. Concept of Operations. The Public Affairs concept of operations must focus on the fact that a specific problem area has been brought under control to the point that military assets are no longer required. Public Affairs Officers at all levels must ensure that the public is aware of the progress that is being made through public and command information channels. Although the media has free access in the theater, PAOs should coordinate for media opportunities through the JIC to insure widest dissemination of information. Concurrently, PAOs should use their command information assets and those available from the JTF to insure this story is told to the broadest audience possible. Release of information should attempt to beat the "rumor mill" whenever possible.

b. Planning. PAOs assigned to the JIC and JTF will be aware of and sensitive to transition plans via the chain of command and staff network. Upon receipt of information concerning redeployments, PAOs will draft and coordinate proposed guidance and release material and forward it to their higher headquarters for approval.

ANNEX F (PUBLIC AFFAIRS) TO JTF ANDREW OPERATIONS PLAN GOLD

c. **Pre-release.** Before information on redeployments is released, community and congressional leaders should be briefed to insure they are not blindsided by their constituents when official release is made. Commanders of affected units must have the pertinent release information available for use at the time of release. Sufficient care must be exercised to prevent any redeployment information being inadvertently released prior to official release.

d. **Release.** Information should be released first at the seat of government level (unless delegated), and then almost simultaneously at all other affected locales, specifically the A/O and home stations of affected units. Redeploying soldiers should be briefed by their commanders.

e. **After-Action.** PAOs in all affected locales should monitor reactions to redeployment/transition announcements and notify the JTF PAO thru channels of any potential or actual negative public opinion arising as a result of the release.

f. If RADIO RECOVERY is still operational when XVIII Airborne Corps redeploys, the radio equipment and operators will revert to Commander ARFOR.

4. Tasks.

a. OASD/PA will:

(1) Review proposed releases and coordinate them with appropriate seat of government agencies.

(2) Make initial release on redeployments.

(3) Assure congressional notifications on redeployments are accomplished.

b. JTF PAO:

(1) Coordinate and propose draft releases on transitions/redeployments ICW the JIC and send proposed releases through FORSCOM ODPA to OASD/PA.

ANNEX F (PUBLIC AFFAIRS) TO JTF ANDREW OPERATIONS PLAN GOLD

(2) Provide release information to subordinate PAOs for use by their commanders to insure local leaders are notified prior to the official release of redeployment and for command information purposes.

(3) Provide for the command information needs of deployed DOD personnel.

c. FORSCOM ODPA will review proposed redeployment releases and when releases are ready, forward them to OASD/PA with appropriate recommendations.

d. JIC PAO will coordinate JTF PAO's proposed redeployment releases with the DOT/FEMA staff and other concerned agencies as appropriate and suggest recommended changes.

e. Request Service Component Commanders:

(1) Ensure that redeployment release information is forwarded expeditiously to units' homestations.

(2) Provide feedback from units' homestations on the local reception of redeploying units.

f. HQDA office of the Chief of Public Affairs will coordinate with the Hometown News Service for post-redeployment "hometowners" on returning soldiers and airmen.

g. Other service component PAOs will handle hometown news IAW that services directives.

5. Coordinating Instructions.

a. Civilian and military PAOs at all levels are authorized and encouraged to communicate directly. At no time will this communication interfere with the responsibility and authority of a commander or disrupt the normal chain of command.

b. No information on redeployment/transitions will be officially released by any military command before the initial release is made.

c. Security Classification: N/A

d. After initial release has been made or release authority delegated, component commands may issue news summaries within the guidance provided by the release authority or IAW the delegation guidance.

ANNEX F (PUBLIC AFFAIRS) TO JTF ANDREW OPERATIONS PLAN GOLD

6. ACCREDITATION. N/A

7. OPSEC. N/A

8. AUDIOVISUAL/VISUAL INFORMATION. N/A

9. COMMAND INFORMATION.

a. Commanders at all levels will ensure that all personnel are kept informed of their role in the operation and their status during transition to civilian support and redeployment.

b. JTF PAO individual service components are responsible for providing, through their chain of commands, coordinated information to home stations on redeployments. The information will be embargoed until the release date/time.

ACKNOWLEDGE:

EBBESEN
LTG

OFFICIAL:

BUSCH
PAO